

# UPPER DESCHUTES RESOURCE MANAGEMENT PLAN

## ISSUE TEAM MEETING

### APRIL 1, 2003


#### *Agenda*

9:00-9:15	Greetings
9:15-9:45	Overview & Subcommittee Recommendations
9:45-10:45	Subcommittee's Areas of Consensus
10:45-11:00	Break
11:00-11:45	Interest Groups: Consensus/Not
11:45-12:00	Report Out to All Group
12:00-1:15	Lunch
1:15-2:00	Interest Groups: Minority Reports
2:00-2:15	Break
2:15-3:00	Subcommittee: Minority Reports
3:00-3:30	Other Areas of Consensus: Military, Recreation, Transportation, Economic Viability
3:30-4:00	Public Comment


Mollie presented the following Over view

## Upper Deschutes

### Resource Management Plan




## Recommending A Preferred Alternative

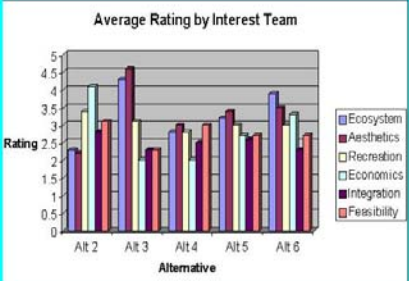


- 5 Interest Teams selected the Subcommittee
- Represented by those interested and willing
- Both Objective and Subjective Point the Way


## Subcommittee Tasks



Reviewed Ratings



## Subcommittee Tasks



Starting with Alternative 6

- Focused on meeting interests
- Identified Areas of Agreement
- Identified Aspects to Improve

## Focused “Aspects to Improve”



- Four key areas to work toward consensus
- Using members’ most effectively
- Complete task by April 1

## Subcommittee Discussions



- Options to meet multiple interests
- Worked in subgroups
  - During larger group meetings
  - Separate meetings and bring to larger group
- Formed the basis for the agreements today
- Large group to make final recommendation

## Categories of Consensus



### Consensus

Some conditional until more detail is provided

### No Consensus

Discussed in detail - no agreement

Limited discussion

Limited ability to meet multiple interests

### May Have Consensus

Limited discussion

Unknown until more detail is provided

No “aspects to improve” identified

## Your Focus Today



- “Consensus” column
- Minority/Majority Reports
- “May Have” Consensus Column

## Recommendation Process



- *Present the concepts* - BLM staff
- *Interest Teams* - recommend to subcommittee
- *Subcommittee* – discuss the team recommendations, finalize recommendation, majority/minority report to PAC Subcommittee

## Recommendations



- Consensus
  - Agree with all or parts of the Consensus Column
- Minority/Majority Reports
  - Capture interests that are not met by consensus proposal
  - Describe other options you think might better meet all interests
- Uncertainty in Consensus
  - Capture key points of uncertainty with Consensus

### Next Steps



- Recommendation will go to PAC Subcommittee
  - Tentative meeting date scheduled
- Full PAC meeting will discuss final recommendation
  - Tentative meeting date scheduled
- Recommendation will also go to intergovernmental cooperators for comment

### Prepare the DEIS



- Complete DEIS and Preferred Alternative June 2003
- State and Washington Office Briefings June 2003
- DEIS to printer July- Aug 2003
- Publish September 2003
- 90-day comment period Oct-Dec 2003

### Interest Teams Next Steps



- Subcommittee assist in finalizing consensus
- Report to PAC on collaboration process
- As requested participate in briefings for State/Washington Office
- Next year- preparation of Final Proposed Management Plan

### Summary



- Subcommittee put in long, hard hours
- Collaboration process is not easy
- Process is not perfect
- You continue to have an influence
- Future of similar collaborations

BLM IDT reviewed areas of consensus and no consensus (the table and hand outs beginning on following page summarize the areas of consensus and no consensus)

Interest/Options – Preferred Alternative Differences from Alternative 6

Interest Aspects to Improve	Consensus	No Consensus	May Have Consensus
<b>1. Health of wildlife habitat ,diversity of recreational opportunities and aesthetic values</b> <b>Improve sage grouse habitat protection and decrease amount of area closed to motorized use during winter use season</b>	<p>Area south of Juniper Acres subdivision and north of West Butte changes from motorized use on designated roads and trails to non-motorized emphasis (designated roads only).</p> <p><i>In North Millican Area</i>  <i>Dry Canyon remains closed to motorized use. Smith Canyon change from non-motorized exclusive to multi-use subject to the following conditions:</i></p> <p><i>Develop objectives/guidelines for a winter use motorized trail system that will provide for equivalent or improved sage grouse habitat as that provided with current seasonal closures. Use the concepts of maintaining 70% habitat effectiveness<sup>1</sup> leaving a mosaic of large blocks of unfragmented suitable habitat (eg: 1000-2500 ac) with an average trail density of about 1.5 mi/sq mi (some areas higher/lower)<sup>2</sup></i></p>		<p>Integrating vegetation management objectives for shrub-steppe and WUIs with functional trail system attributes (eg: juniper as screens, barriers, etc)</p> <p>Specific management policy for South Millican area, seasonal use period to implement, or reduction in road/trail density.</p>
<b>Improve general wildlife protection<sup>3</sup> and</b>	<b>Designate the following additional areas as exclusive non-motorized recreation</b>		<p>Size of closure area at north tip of Millican Plateau</p>

<sup>1</sup> Example discussed was using an elk winter habitat effectiveness model as a surrogate

<sup>2</sup> *Italics indicates some consensus on approach – but not on specifics*

<sup>33</sup> Includes deer, elk, and pronghorn winter range

Interest Aspects to Improve	Consensus	No Consensus	May Have Consensus
<p><b>emphasize non-motorized recreation and natural and aesthetic values</b></p>	<p><b>emphasis:</b></p> <p>Area west of Deschutes River and east of Cline Falls Highway. (changed from multi-use motorized and non-motorized on separate trails)</p> <p>Area south of Alfalfa Market Road and north of Dodds Road (changed from non-motorized emphasis (motorized use on designated roads only) )</p> <p><b>Maintain the exclusive non-motorized designation as in Alt 6:</b></p> <p>Smith Rock Tumalo block Horse Ridge North of Prineville Reservoir and east of Crooked River (Chimney Rock area)</p> <p><b>Designate the following areas as non-motorized trail emphasis (motorized use on roads only)</b></p> <p>Mayfield area southeast of Powell Butte Highway and north of Alfalfa Market Road (changed from multi-use) (both motorized and non-motorized sharing same facilities))</p> <p>Area south of Juniper Acres subdivision and north of West Butte (changed from motorized use on designated roads and trails)</p> <p>Area immediately west of State Highway 27 south of Reservoir Road (changed from</p>	<p>What management policy is used for Millican Valley OHV area, what specific road and trail density standards and unfragmented block size could be used to allow winter or year-round use, whether to use a seasonal closure to maintain habitat effectiveness.</p> <p>Whether a spring/summer closure should be used in addition to reductions in road and trail density</p> <p>What specific types of vegetation management goals should be use to benefit wildlife, reduce fire danger, and retain functional trail system.</p> <p>Specific management policy for South Millican area, what seasonal use period to implement, or reduction in road/trail density.</p>	<p>Whether roads only designation north of Prineville Reservoir adequately consider wildlife habitat.</p> <p>Whether or not Badlands is Closed to all motorized vehicles (Option 1) or whether Route 8 is the only route open (Option 2).</p>

Interest Aspects to Improve	Consensus	No Consensus	May Have Consensus
	<p>motorized use on designated roads and trails)</p> <p><b>Maintain the non-motorized trail emphasis designation as in Alt 6 (motorized use on roads only) in the following areas:</b></p> <p>Northwest (Squaw Creek) area (includes seasonal closure for deer winter range on roads)</p> <p>Skeleton Fire area</p>		
<p><b>Diversity of recreational opportunities</b></p> <p>Improve recreation opportunities in proximity to local communities</p>	<p><b>Designate the following areas as multi-use shared facilities (motorized use on roads and trails) year-round</b></p> <p>Steamboat Rock management (changed from non-motorized trail emphasis (motorized use on roads only)) to multi-use shared facilities (both motorized and non-motorized users share the same trails, with exception of Deschutes River corridor, which has non-motorized trails only. Steamboat Rock closure to full-sized vehicles.)</p> <p>Area north of State Highway 126 and east of the North Unit Canal (changed from non-motorized emphasis (motorized use on roads only))</p> <p>Area south of Rosland OHV play area (La Pine) (changed from motorized use on roads only with seasonal closure) to designated roads and trails year-round.</p>	<p>Whether to provide motorized trail opportunities anywhere in area north of Prineville Reservoir (recreation opportunities close to communities)</p>	

Interest Aspects to Improve	Consensus	No Consensus	May Have Consensus
	Retain 70% habitat effectiveness in other areas of La Pine		
<b>2. Economic Viability and Contribution to local Economy</b> Provide for mineral availability west of Highway 97 and provide for emphasis of PMV populations	Modify Peck's Milkvetch ACEC to Exclude Minerals site N in a manner that would not put Peck's Milkvetch population at risk.		
<b>Reduce impacts to permittees and local economy from loss of permit</b>	<p><b>Add factors and equation to conflict/demand formulas.</b> Use an equation (or scorecard) to estimate "conflict" for each allotment. Include the following three topic areas in the equation: Social conflict factors, Economic factors, and Ecological conflict factors.</p> <p>Social would include recreation, residential zoning, and land ownership/disposal zoning. Economic would be divided into two categories: BLM and permittee. The BLM factors would include fences, water developments and cattleguards, and the permittee factors would be represented by the "waiting list" for the specific allotment (the waiting list would naturally reflect need for fences, cattleguards, and other factors).</p> <p>Ecological conflict factors would include Rangeland S&amp;Gs, T&amp;E species, wildlife special habitats, and ACECs/WSAs/W&amp;SR (the values for which these areas were designated rather than just whether the area is designated or not).</p>	<p>Identify additional factors to include in each conflict category, and define what each means and how it is scored (including how we weight each factor).</p> <p>Identify where we draw the line for areas "closed" and "open" to grazing (far ends of spectrum).</p> <p>Decide what happens to allotments with middle scores (create grass bank, modify grazing or other uses, a combination, or other options).</p> <p>Decide what happens when permits are relinquished (decision may depend on identified conflict level in allotment).</p>	

<b>Interest Aspects to Improve</b>	<b>Consensus</b>	<b>No Consensus</b>	<b>May Have Consensus</b>
	We agreed that allotments scoring at one extreme would be closed (AUMs unavailable, or AUMs moved to another area), and allotments scoring at the other extreme would remain available for livestock grazing.		
<b>3. Community Integration and Contribution to Public Projects</b> Improve Recreation/wildlife connectivity  <b>Designation of Z-1 lands</b>          <b>Designation of Z-2 lands</b>	<p>The selection of Zone 1 lands were driven by community emphasis on retention of public lands – especially in large blocks and defined after considerable discussion about selection of Zone 2, Zone 3, and Community Expansion lands.</p> <p>Z-2 lands were selected from fringe parcels on major blocks, isolated parcels in close proximity to major blocks, and isolated parcels in the Prineville block. The designation of Z-2 was preferred over Z-3 in the Prineville block, emphasizing the acquisition of parcels within the planning area, rather than the possibility of losing from the total area of public lands in the planning area.</p> <p>The primary purposes for exchanging lands would be to improve habitat connectivity between blocks of public lands, or to block up the larger blocks of public lands</p>	<p>Lands made available for exchange would only be exchanged for lands within the same geographic area. Concerns were expressed that limiting lands to a specific locale would limit the flexibility to make beneficial acquisitions throughout the planning area.</p>	



<p><b>Designation of Z-3 lands</b></p>	<p>Z-3 lands selected are the three isolated 40's between Bend and Redmond, and the five parcels along Burgess Road and an adjacent road in La Pine. All parcels no longer served a public purpose, and those in La Pine were of interest to the community.</p>		
<p><b>Better integrate community expansion needs, diversity of recreation opportunities, and aesthetic values</b></p>	<p>East of Redmond to the canal and south to the proposed 126 realignment. A 500' buffer west of the canal ROW would be managed cooperatively to preserve options for future trail relocation.</p> <p>South of the fairgrounds - No "transition zone" emphasizing native vegetation would be required on community expansion lands, BLM would provide visual buffers between recreation use and private lands, provide input to County or City landscape management approval process to emphasize transition zone, or include as part of R&amp;PP requirements.</p> <p>South of Redmond (south of the north boundary line of township 16), identified as the Sawtooth area, would be made available only for parks and other open space uses.</p> <p>In La Pine area continue land designations as in Alternative 6, Retain Rosland OHV area and retain a safe trail ink between Rosland and adjacent areas, with a width adequate to reduce impacts of community use on recreation activities</p>		

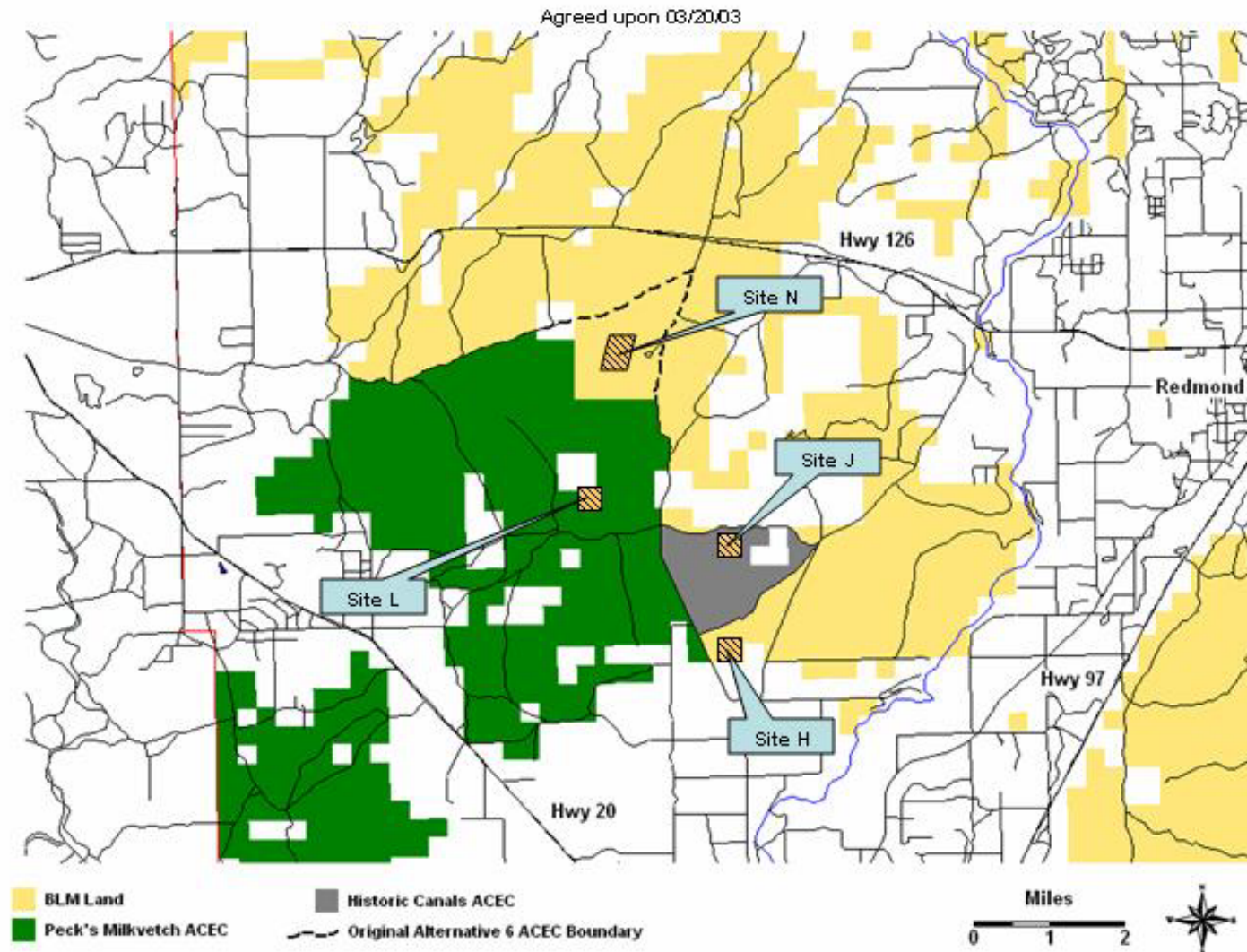
<b>4. Old Growth Juniper Management</b> Provide emphasis for OG juniper conservation and economic and recreational opportunities	Maintain general conservation strategy for all old-growth juniper within range as in Alt 6	Designation of OG JUOC ACECs or emphasis areas in place of ACECs. Some agree on "OG Woodland Emphasis Area" instead of ACEC.. Need to firm up boundary of proposed 5 <sup>th</sup> emphasis area.	
<b>Other Areas of Possible Consensus</b>			
<b>Military Uses</b> Provide for military training activities consistent with general public uses			Military use area as outlined in Alternative 6, but deleting the area adjacent to Pronghorn Resort. Add a seasonal closure in rotational area along, Millican plateau near Prineville for pronghorn winter range <sup>4</sup> . Military use in area closed to motorized uses at northern tip of Millican plateau may require exception depending upon intended training uses.  Restriction on full size vehicles in the Steamboat Rock Area, may require exceptions depending upon intended training uses
<b>Transportation and Utilities</b>			Allocation of transportation corridor between south Redmond and Deschutes Jct including a Quarry Street interchange
<b>Economic Viability</b>			Mineral availability east of Hwy 97; 1/8 mile buffer around residential and recreational development
<b>Recreation</b>			Managed Trail Systems – emphasis on designated trail systems Some shared/some separated uses Everything open to hikers

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<sup>4</sup> December 1 – April 30

**Modification of Alternative 6 Pecks Milkvetch ACEC to Create Preferred Alternative. The subcommittee agreed to this modification of alternative 6 which provides access to Site N while still protecting Peck's Milkvetch population**

**Proposed ODOT Sites and Modification of Peck's Milkvetch ACEC**

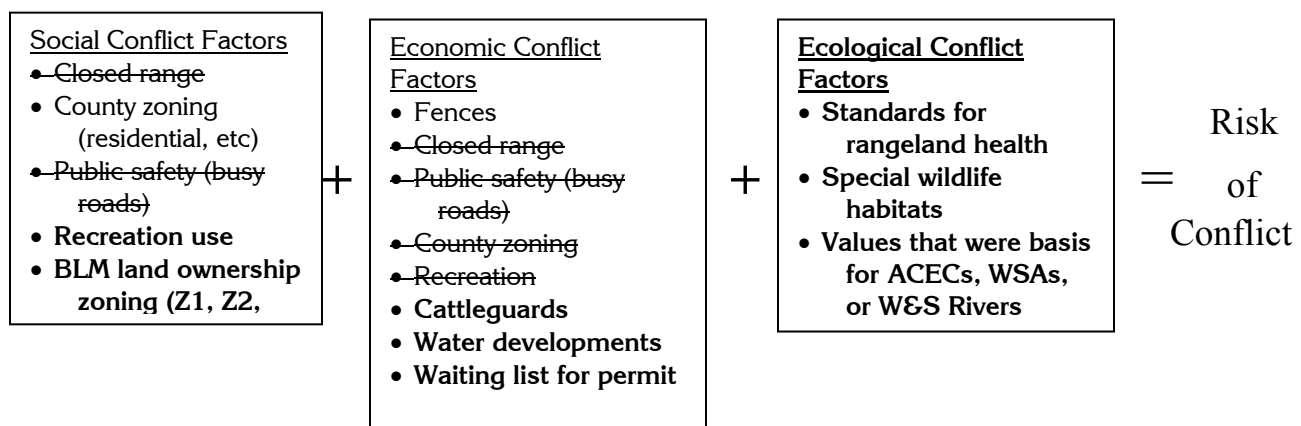


## Livestock grazing

The following summarizes the status of the preferred alternative for grazing

At our last all-Issue Team meeting (2/11/03), we presented the proposed draft alternatives. The Subcommittee met two weeks later, and decided to use Alternative 6 as a starting point for developing the Preferred Alternative.

How to predict areas at highest risk of conflict: Alternative 6 used **social** and **economic** conflict factors to estimate which allotments had highest potential for problems. The Subcommittee decided to continue to use **social** and **economic** conflict factors to estimate risk for problems, but to slightly modify what these factors include. They also decided to add some **ecological** conflict factors to the equation. In the diagram below, cross-out means the factor was in Alt 6 but has been dropped; regular print means it was in Alt 6 and has been kept; bold means it was added.



We have not had time as a group to define exactly what each factor means, whether we need to add more factors to the list, and whether some factors should be weighted more than others.

How to reduce risk of conflict: In Alternative 6, we addressed the potential for problems by discontinuing livestock grazing in areas where the risk of problems was greatest. Illustration:

Low	R i s k   o f   C o n f l i c t	High
Continue grazing		Discontinue

The Subcommittee chose to carry forward the concept of discontinuing livestock grazing in allotments with the greatest risk for problems, and continuing livestock grazing in allotments not at risk for problems. While we agreed that allotments at the high end of the potential conflict scale would be “closed,” and those at the low end would remain “open,” we have not had time to reach consensus on the outcome when an allotment rates in the middle. Subcommittee members wanted more flexibility than just “open” or “closed.” For example, could we put allotments into “Grass Bank” status, or modify grazing or other uses to reduce conflicts? Illustration (note that this is a simplified diagram of the process – using three factors in the equation means it is really more a three-dimensional diagram):

Low	R i s k   o f   C o n f l i c t	High
Continue	???	Discontinue

And we have not reached consensus on what happens when a permittee voluntarily relinquishes a permit. There is support for allowing it in some instances (some permits within the Badlands WSA).

During the course of the presentation it was noted that noxious weeds and cultural resources should also be factors considered

Following the presentation of the present status of the preferred alternative the subcommittee gathered again and reviewed the areas of no consensus to determine if there were additional areas where consensus could be developed. The following table reflects the outcome of that review.

*Areas of Disagreement with Subcommittee Consensus*

	<b><i>AESTHETIC VALUES</i></b>	<b><i>COMMUNITY INTEGRATION</i></b>	<b><i>RECREATION</i></b>	<b><i>ECONOMIC INTERESTS</i></b>	<b><i>ECOSYSTEM</i></b>
<b><i>Wildlife/ Recreation/ Aesthetic</i></b>	a) Lower trail density will be trails not roads for Smith Canyon/ Steamboat Rock; b) Modified Badlands Option 1: close Route 8, but ADA access c) Smith Canyon: not motorized.	a) Maximize use west of canal – OPEN – agencies collaborate to solve problems.	<b>a) IDT: integrated veg mgmt for N. Millican to consider rec use as well as wildlife;</b> b) Cline Buttes: private property buffer c) ? Horse Ridge closed to motor vehicles d) ? Crooked River north of Prineville Reservoir closed to motor vehicles e) ? Mayfield Block roads only.	a) Retain area between Smith Canyon & Hwy 20 as non-motorized; b) Uncertainty about trade-offs for non-motorized use (need more clarity before agreement).	a) South of Juniper Acres: roads for administrative use only; b) Clarify N. Millican (1) that 1.5 miles is a concept not a target, and (2) analysis area to be N. Millican (OHV map).
Mineral/ PMV/ Grazing	☺	☺	☺	☺	<b>a) Add noxious weeds to ecological category for grazing formula.</b>
Community/ Recreation/ Wildlife	<b>a) Z-2 lands should be considered for exchange for any private lands across the planning area; “No restrictions on Z-2 land exchange, except LaPine: no net loss.”</b>	<b>a) Maximize flexibility in Z-2 exchanges – anywhere in planning area b) buffer 500’ from center of canal, rather than 750’).</b>	<b>a) Trail link in LaPine must be wide enough to avoid effluent.</b>	<i>a) Revisit Z-3 re: existing rights (e.g. Young’s Pit). (ok as is, with expressed intent)</i>	a) ID area south of Juniper Acres to exchange only to block up (options: Objective, Restriction, Z-1 designation); <b>b) Clarify expected uses on Community Expansion lands (parks &amp; open space, industrial/commercial, road corridors, airport, etc.).</b>
Old Growth Juniper/ Economic/ Recreation	a) Old growth juniper emphasis area designation, specific areas to be determined by BLM staff – best option to protect resource.	☺	☺	☺	☺

**Bold indicates consensus developed at meeting, Italics indicates consensus that there is no need to change**

**The Issue team then reviewed other elements of the proposed preferred alternative to determine whether or not there was consensus among the team.**

### **Other Areas of Consensus**

Military Uses: Military use area as outlined in Alternative 6, but deleting the area adjacent to Pronghorn Resort. Add a seasonal closure in rotational area along, Millican plateau near Prineville for pronghorn winter range. Military use in area closed to motorized uses at northern tip of Millican plateau may require exception depending upon intended training uses. Restriction on full size vehicles in the Steamboat Rock Area, may require exceptions depending upon intended training uses. *Added at meeting: Regarding Crooked River area, IDT to consider (1) Closing north area to motorized vehicles, consistent with public use restrictions; (2) Draw east boundary for military at buffer before ridge; (3) Make exceptions for motorized use for purpose of clean-up activities; (4) Make exception for rappelling training over the ridge.*

Transportation and Utilities: Allocation of transportation corridor between south Redmond and Deschutes Junction including a Quarry Street interchange. *Consensus on statement without changes.*

Economic Viability: Mineral availability east of Hwy 97; *minimum 1/8 mile buffer around residential and recreational development (italics added at meeting).*

Recreation: Managed Trail Systems - emphasis on designated trail systems; some shared, some separated uses (*estimate 60/30/10% undesignated*); everything open to hikers. *Consensus on statement without changes.*

**Though public comment was requested there was none.**

**The meeting was concluded by having the team evaluate the Public Involvement Process**

Issue Review	January 2002
Desired Conditions    }	
Methods                }	Develop Alternatives
Approve Range         }	February – June 2002
Review, Rank, Rate Alternatives	January 2003
Develop Consensus on Preferred Alternative	April 2003

### *Evaluation of Process*

#### Best Use of Our Time:

- Developing consensus on Preferred Alternatives (last 3 months)
- Experience on Land Ownership Team – issues objective, concrete
- Use of small groups to learn, resolve issues
- Issue review at start of process, educational

- Dialog between interests
- Education of BLM
- Relationships developed
- Breaking planning area down into smaller geographic areas
- Maps
- Very successful process with full involvement
- Listening – incorporated into final product
- All interests effectively represented
- Better buy-in & implementation
- Worthwhile experiment – hope it gets replicated
- Many intangible benefits
- Have to go through this to get the outcome
- Issue development at beginning of process
- Greater breadth of public involvement would decrease the depth of involvement

#### Not Worth the Time:

- Discussion before the maps were available
- Review/rank/rate Alternatives
  - BLM pick one to begin consensus process
  - Make the ratings mean more in the Subcommittee
- Having to evaluate each Alternative separately
  - Pick & choose good elements of each Alternative to give to Subcommittee
- Gap between our Issue Team's work & BLM's synthesis at the following meeting
- Representation here may not reflect the general public

#### Do Differently:

- More information about Current Conditions at beginning
- Shorten/Streamline process, get BLM expertise/analysis/data *before* having to evaluate Alternatives
- Cart before the horse – environmental effects & consequences outlined *before* rating Alternatives
- Motorized recreation still unclear
- Minimal public input: missing radical outlook, & also mainstream views (mostly government people here)
- BLM propose – we evaluate/modify
- Local media should do more reporting to general public
  - Get public comment on an ongoing basis, rather than at the end
- Get a GIS guy/gal on real early!

#### Notes / Questions:

- Now up to the BLM to take all this information & integrate it into a Preferred Alternative!
- Will we recognize the final product?
- Will the public support the Preferred Alternative?
  - That will be the true measure of our success



**Attending:****Issue team Members Present**

Jim Anderson  
Glen Ardt  
Jerry Cordova  
Randy Davis  
Bob Davison  
Mark Devoney  
Joani Duford  
Jerry Elliott  
Ed Faulkner  
Brent Fenty  
Brian Ferry  
Russ Frost  
Nancy Gilbert  
Susan Gray  
Bill Fockler  
Alan Henning  
Jamie Hildebrandt  
Bill McCaffrey  
Catherine Morrow  
Clay Penhollow  
Bill Peterson  
Darrell Pieper  
Barbara Pieper  
George Read  
Walt Schloer  
Sarah Thomas  
Paul Thomasberg  
Marie Towe  
Alan Unger  
Alan Van Vliet  
Kerrie Wallace  
Martin Winch  
Robin Vora  
Larry Zakrajsek  
Walter Ponsford

**BLM Staff Present**

Robert Towne  
Mollie Chaudet  
Phil Paterno  
Ron Wortman  
Greg Currie  
Bill Dean  
Keith Brown  
Michelle McSwain  
Ron Gregory  
Mike Williams

**Facilitator**

Terry Morton